

Message Text

SECRET

PAGE 01 QUITO 00217 01 OF 02 131710Z
ACTION ARA-14

INFO OCT-01 ISO-00 PM-05 NSC-05 SP-02 SS-15 CIAE-00
INR-07 NSAE-00 DODE-00 ACDA-12 L-03 IO-13 EB-08
IGA-02 HA-05 SNM-05 /097 W
-----008230 131838Z /42

R 131345Z JAN 78
FM AMEMBASSY QUITO
TO SECSTATE WASHDC 6894

S E C R E T SECTION 1 OF 2 QUITO 0217

E.O. 61652: GDS
TAGS: PERP, EC
SUBJECT: RECOMMENDED CHANGES IN US GOALS IN ECUADOR

REFS: (A) 77 STATE 219277; (B) 77 STATE 295523

1. EMBASSY HAS A NUMBER OF SUGGESTED DRAFTING AND SUBSTANTIVE CHANGES TO THE LIST OF US GOALS IN ECUADOR CONTAINED IN REF B. IN THE FIRST INSTANCE, WE NOTE THAT THE TERM "GOALS AND OBJECTIVES" SEEM REDUNDANT AND COULD BE REDUCED TO ONE OR THE OTHER. WE PREFER SIMPLY GOALS.

2. WE ALSO BELIEVE THAT A NUMBER OF SUBSTANTIVE CHANGES ARE NECESSARY. FIRST, WE NOTE THAT GOAL VI (PROMOTION OF ECONOMIC DEVELOPMENT) IS NOT REALLY A GOAL IN ITSELF, AND SINCE THE CONTRIBUTION THAT WE COULD CONCEIVABLY MAKE TO ECONOMIC DEVELOPMENT THROUGH USG RESOURCES IS SMALL, THAT ITS INCLUSION AS A SEPARATE GOAL IS UNREALISTIC. IN FACT, AS THE SUBSIDIARY HEADINGS MAKE PERFECTLY CLEAR, REINITIATION OF ECONOMIC ASSISTANCE TO ECUADOR WILL BE PRIMARILY A POLITICAL EFFORT TO SHOW OUR SUPPORT FOR AND IMPROVE CHANCES FOR SUCCESS OF A CIVILIAN GOVERNMENT. THEREFORE, FOR THE SAKE OF PRESERVING THE PRACTICALITY OF THIS PAPER, WE WOULD RECOMMEND DELETING GOAL VI AND INCLUDING UNDER GOAL I A SPECIFIC REFERENCE TO INITIATION OF AID PROGRAM

SECRET

SECRET

PAGE 02 QUITO 00217 01 OF 02 131710Z

AS A WAY THE USG CAN COOPERATE WITH A NEW CIVILIAN GOVERNMENT.

3. SECOND, WE BELIEVE THERE SHOULD BE CHANGES IN THE SUBSIDIARY HEADINGS UNDER GOAL III (SUPPORT FOR USA IN INTERNATIONAL FORA). GIVEN THE LEVEL OF SPECIFICITY OF THE FIRST SUBSIDIARY, THE EMBASSY WOULD LIKE TO AMEND

IT TO REFLECT MORE CLEARLY WHAT STEPS THE EMBASSY SHOULD REALISTICALLY UNDERTAKE TO ACHIEVE THE OVERALL GOAL. THE SECOND SUBSIDIARY APPEARS TO RESTATE THE MORE GENERAL GOAL, PREFACED BY "ENCOURAGE". THE EMBASSY RECOMMENDS THAT THAT SUBHEADING BE DELETED. WE ALSO SUGGEST SOME DRAFTING CHANGES IN THE THIRD SUBHEAD OF THIS GOAL, AS WILL BE DETAILED BELOW.

4. THIRD, THE EMBASSY DOES NOT BELIEVE THAT GOAL IV, AS PRESENTLY DRAFTED, REFLECTS THE BREADTH OR THE EMPHASIS OF THE HUMAN RIGHTS EFFORT HERE. THE GENERAL EMPHASIS SHOULD BE ON ENLISTING GREATER GOE SUPPORT FOR OUR EFFORT, AS REFLECTED IN THE SUBHEADINGS. THUS, RATHER THAN A NARROW GOAL OF "IMPROVED HUMAN RIGHTS PRACTICES", WE SHOULD REFER TO AN "IMPROVED EFFORT IN THE HUMAN RIGHTS FIELD". PART OF THAT EFFORT SHOULD BE TO GET THE GOE TO AVOID THOSE ACTIONS WHICH OCCASIONALLY BLEMISH ITS GOOD HUMAN RIGHTS RECORD. THE EMBASSY BELIEVES THAT A NEW SUBHEADING TO THIS EFFECT SHOULD BE ADDED TO GOAL IV. AT THE SAME TIME, THE SECOND SUBHEADING IS VAGUE AND RESEMBLES THE THIRD. THE EMBASSY SUGGESTS DELETING IT.

5. FOURTH, TEXACO HAS REACHED AN AGREEMENT WITH THE GOE, SO THAT THE ACTION CALLED FOR UNDER GOAL VII CAN BE CHANGED TO DEAL SPECIFICALLY WITH GULF AND REFER
SECRET

SECRET

PAGE 03 QUITO 00217 01 OF 02 131710Z

GENERALLY TO OTHER POSSIBLE INVESTMENT PROBLEMS.

6. FINALLY, THE EMBASSY BELIEVES THAT A NEW GOAL SHOULD BE ADDED: PROMOTION OF US EXPORTS. ECUADOR IS ONE OF THE TEN LARGEST MARKETS FOR US EXPORTS IN LATIN AMERICA AND THE CARIBBEAN, AND IS RAPIDLY GROWING. AT THE SAME TIME, THE US IS FACING INCREASING COMPETITION FROM EUROPE AND JAPAN FOR THIS MARKET. GIVEN THE NEED TO INCREASE US EXPORTS, THE EMBASSY BELIEVES THIS GOAL IS DESERVING OF HIGH PRIORITY.

7. WITH THE SUBSTANTIVE AND DRAFTING CHANGES DESCRIBED ABOVE, AMENDED US GOALS IN ECUADOR WOULD READ AS FOLLOWS:

SECRET

NNN

SECRET

PAGE 01 QUITO 00217 02 OF 02 131704Z
ACTION ARA-14

INFO OCT-01 ISO-00 PM-05 NSC-05 SP-02 SS-15 CIAE-00
INR-07 NSAE-00 DODE-00 ACDA-12 L-03 IO-13 EB-08
IGA-02 HA-05 SNM-05 /097 W
-----008173 131838Z /42

R 131345Z JAN 78
FM AMEMBASSY QUITO
TO SECSTATE WASHDC 6895

S E C R E T SECTION 2 OF 2 QUITO 0217

I. RETURN TO CONSTITUTIONAL GOVERNMENT.

-- TAKE THOSE STEPS BEST CALCULATED TO IDENTIFY THE
US WITH THE RETURN TO DEMOCRACY AND THOSE WHICH ENSURE
THAT THE PROCESS MOVES AHEAD.

-- CONSIDER WAYS IN WHICH THE US CAN BEST COOPERATE
WITH A FUTURE CIVILIAN GOVERNMENT TO ENSURE ITS SUCCESS,
INCLUDING REINITIATION OF AN AID BILATERAL PROGRAM
IN ECUADOR.

II. REDUCTION IN SUBREGIONAL TENSIONS

-- ENCOURAGE THE ADOPTION OF CONVENTIONAL ARMS RESTRAINT
POLITIES BY THE ANDEAN COUNTRIES.

-- EXPRESS CONTINUED INTEREST IN GOE DISCUSSIONS WITH
PERU OVER ACCESS TO THE AMAZON.

III. GREATER GOE SUPPORT FOR US POSITIONS ON INTERNATIONAL
ECONOMIC, POLITICAL ISSUES.

-- ASCERTAIN THOSE AREAS WHERE ECUADOR'S INTERESTS
CONFLICT WITH THOSE OF THE G-77 OR LATIN AMERICAN SOLIDARITY,
AND EXPLOIT THOSE DIFFERENCES IN ENCOURAGING ECUADOR TO PLAY
SECRET

SECRET

PAGE 02 QUITO 00217 02 OF 02 131704Z

A CONSTRUCTIVE ROLE IN THE ONGOING DIALOGUE BETWEEN THE
INDUSTRIALIZED AND DEVELOPING COUNTRIES.

-- RECOMMEND WAYS TO IMPROVE THE LEVERAGE WE NEED TO
MOVE THE GOE TOWARDS OUR POSITION ON THOSE ISSUES OF MAJOR
IMPORTANCE TO US.

IV. BETTER GOE EFFORT IN HUMAN RIGHTS FIELD.

-- ENCOURAGE GOE TO AVOID ACTIONS SUCH AS THOSE WHICH HAVE BLEMISHED ITS GOOD HUMAN RIGHTS RECORD FROM TIME TO TIME.

-- ENCOURAGE THE GOE TO WORK WITH OTHER LATIN AMERICAN COUNTRIES WITH GOOD HUMAN RIGHTS RECORDS TO PUSH FOR IMPROVEMENT BY OTHER COUNTRIES.

V. IMPROVED GOE DRUG-TRAFFIC-CONTROL EFFORT.

-- INTENSIFY EFFORTS TO ELIMINATE, OR AT LEAST DIMINISH, THE PERVASIVE CORRUPTION THAT HAMPERS GOE EFFORTS.

-- IMPROVE COORDINATION OR USG DRUG-TRAFFIC-CONTROL EFFORTS WITHIN THE MISSION.

-- ENCOURAGE GREATER COMMUNICATION AND COOPERATION BETWEEN THE GOE AND NEIGHBORING COUNTRIES IN AN EFFORT TO STOP TRAFFICKING THROUGH ECUADOR.

-- ENSURE THAT THE GOE IS CONTINUOUSLY AWARE OF THE IMPORTANCE THE USG PLACES ON CONTROLLING DRUG TRAFFIC.

SECRET

SECRET

PAGE 03 QUITO 00217 02 OF 02 131704Z

VI. SUCCESSFUL CONCLUSION OF NEGOTIATIONS BETWEEN US FIRMS AND THE GOE.

-- USE INFLUENCE WITH TOP GOE OFFICIALS SHOULD THE GULF AUDIT CONTRACT HIT A SNAG, OR SHOULD OTHER MAJOR US INVESTORS EXPERIENCE SERIOUS DIFFICULTIES WITH THE GOE.

VII. PROMOTION OF US EXPORTS.

-- CONTINUE TO GIVE HIGH PRIORITY TO THE COUNTRY COMMERCIAL PROGRAM.
BLOOMFIELD

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 13 jan 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978QUITO00217
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780020-0891
Format: TEL
From: QUITO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780165/aaaaccwr.tel
Line Count: 213
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 9722fce3-c288-dd11-92da-001cc4696bcc
Office: ACTION ARA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 77 STATE 219277, 77 STATE 295523
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 23 jun 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3777427
Secure: OPEN
Status: NATIVE
Subject: RECOMMENDED CHANGES IN US GOALS IN ECUADOR
TAGS: PEPR, PDIP, EC, US
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/9722fce3-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014